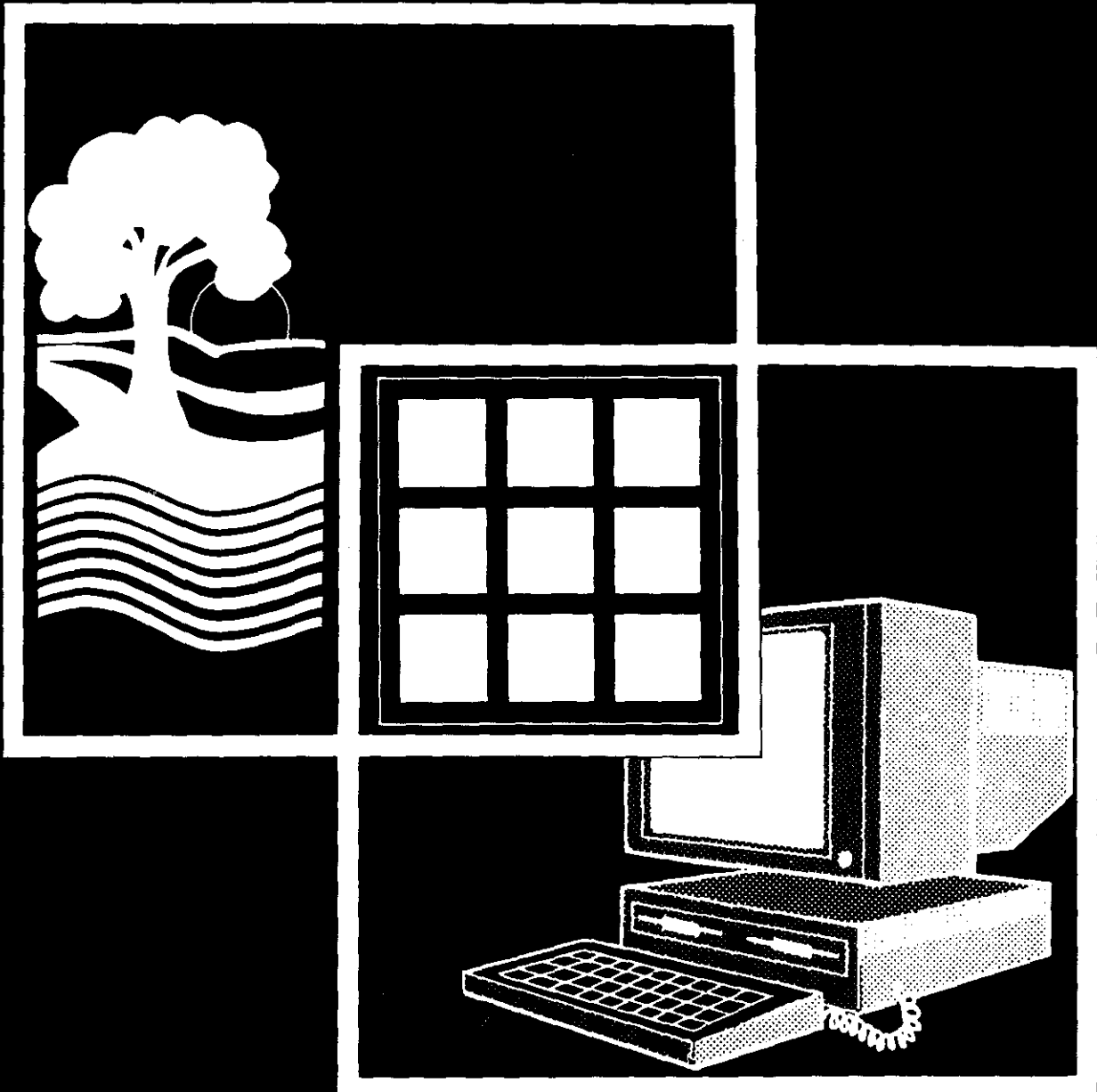


# ENVIRONMENTAL SOFTWARE

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# ENVIRONMENTAL SOFTWARE

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## ENVIRONMENTAL SOFTWARE

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### **Aims and Scope**

The journal publishes research articles, review papers and short communications on recent advances in environmental modelling and software: organization of theories into structure algorithms, mathematical models, model evaluation, software optimization, scope and application of computer programs, etc. Each article should discuss availability and transferability of the presented software. The inclusion of computer listings, when appropriate, is encouraged. Articles on commercially available software will also be published.

While the emphasis of the journal is on new developments and techniques, applications and case studies will also be published when deemed to improve readers' understanding and knowledge in important areas. Authors are encouraged to prepare review papers through a preliminary contact with the Editors.

Relevant aspects of the following are included:

- Environmental physics, chemistry and biology
  - Environmental dynamics: meteorology, hydrology, geophysics
  - Pollution: air, water, soil, noise, radiation, multi-media
  - Environmental accidents, prevention and emergency response
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  - Environmental engineering and technology
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  - Geographic information systems
  - Mathematical, numerical and statistical modelling
  - Model performance evaluation
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# Using a cost-to-benefit index (CBI) to set priorities for a city master plan drainage system

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## ABSTRACT

A computer program is developed that aids in prioritizing the importance of future flood control projects within a city master plan of drainage. The Cost-to-Benefit Index (CBI) method described is a graphical means to communicate important information regarding master planning prioritization of flood control system elements targeted for improvement. Using the CBI approach, decisions can be made regarding which system elements may be ranked as having the highest priority in construction scheduling. Additionally, CBI maps aid in communicating to the public the relative importance of any particular element with respect to the overall master plan.

**Key Words:** Cost-to-Benefit Index, Master Plan of Drainage, Prioritization

## Software Availability

Year First Available: 1994

## Name of Software:

CBI (Cost to Benefit Index Method)

Hardware Required: IBM or  
Compatible personal computer

## Developer and Contact Address:

Ted Hromadka and  
Chung-Cheng Yen

Boyle Engineering Corporation  
1501 Quail Street  
Newport Beach, CA 92658

Software Required: MS DOS, DBASE  
Application of Boyle Facility  
Management System, and Rational  
Method Computer System  
(RATCAD) by Advanced  
Engineering Software

Program Language: FORTRAN 77

Program Size: 140 KB for executable

#### Availability and Cost:

Distributed by Advanced Engineering Software (AES), Riverside, California, USA. Price \$495.00 (US).

## INTRODUCTION

In urbanized areas, where development is essentially uniform with respect to drainage to streets, the flood damage potential may be related to the flood depth in the adjacent street section. For a particular street geometric cross-section, a given flood depth may be correlated to different levels of flood damage potential depending upon the development of contiguous land areas. Additionally, the greater the flood depth in the street section, the higher the flood damage potential to the adjacent property. The flood damage potential can be estimated if relationships between the street section flood depth and the various associated land use designations exist. By a Master Plan of Drainage study of the flood control system, the cost of reducing the potential flood damage (according to local agency standards) can be estimated. Details regarding development of such Master Plans of Drainage, linkage to geographic information systems, and other methods for prioritization of flood control system elements can be found in Hromadka et al, (1993).

Dividing the flood damage potential by the cost of upgrading the appropriate flood control system determines a cost-to-benefit index. A higher cost-to-benefit index value indicates that more benefits can be achieved with the associated investment to upgrade the local flood control system. A prioritization of the master plan of drainage system elements can then be developed based upon a ranking of each master plan system element's cost-to-benefit index. A computer model, called "CBI", was prepared to perform the above described

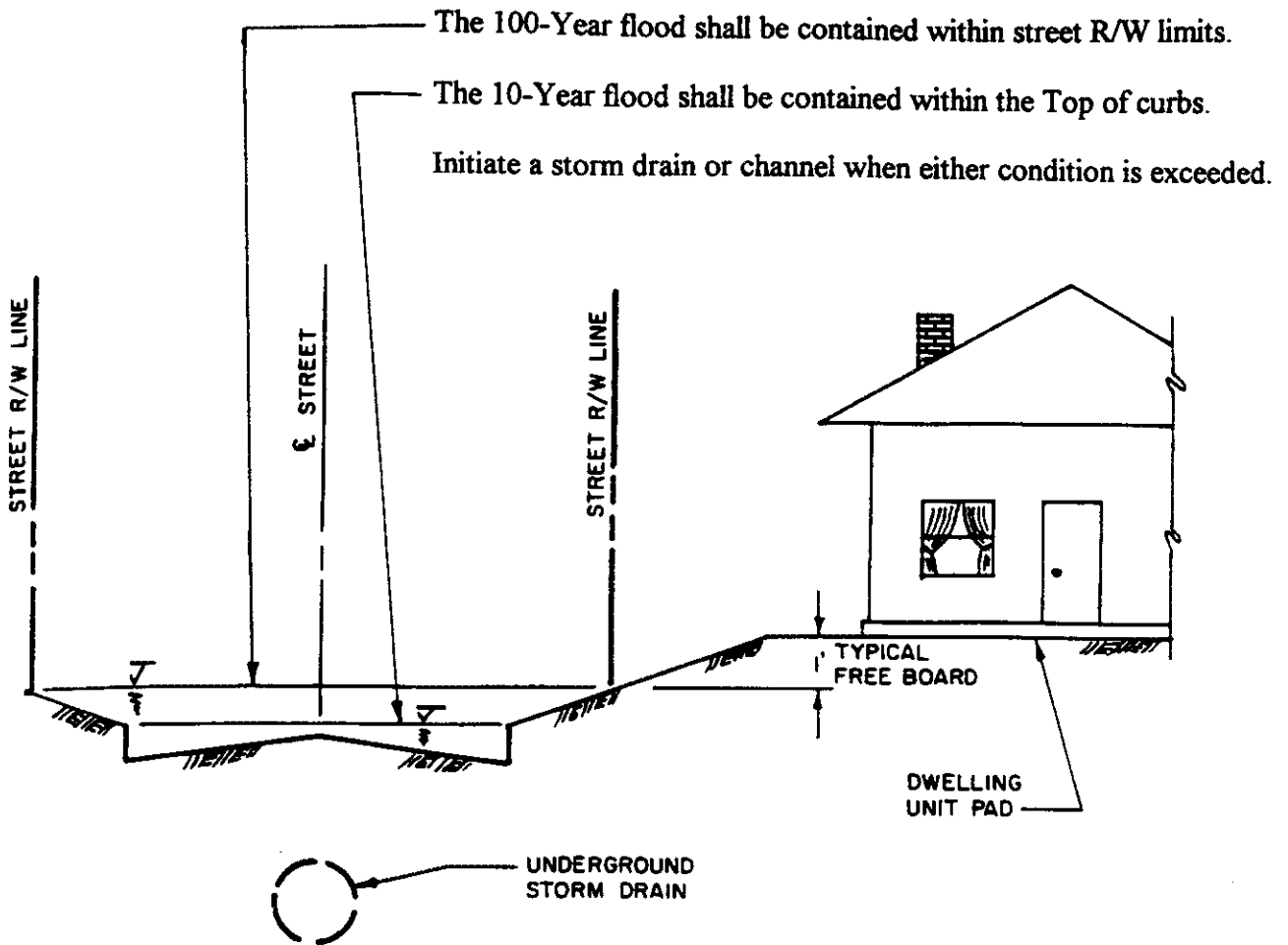
tasks. The CBI approach enables a prioritization of master plan system improvements in order to increase utilization of agency funds to remove system deficiencies. By graphically displaying CBI values, prioritization becomes more visually apparent in that systems demonstrating a more efficient use of agency funds (in removing deficiencies) are graphically identified. The CBI mapping approach draws upon well-known experience in plotting other phenomenon, such as earthquakes, as geometric symbols (such as hexagons) whose diameters reflect, for example, the magnitude of the earthquake and the symbol's centroid is located at the earthquake's epicenter. In the CBI graphical display, the geometric symbol's diameter reflects the CBI magnitude and the symbol's centroid is located at the mid-point of a drainage element at which the CBI value applies.

## COUPLED STREET AND STORM DRAIN SYSTEM DEFICIENCY CATEGORIES

A typical drainage system element from master plan of drainage consists of the combined capacity of a particular street section, with an underlying pipe or box flood control system. For evaluation purposes, three deficiency classifications of coupled street and storm drain models are used in the CBI analysis; these categories reflect the varying storm-flow carrying capacity of each street section used in the study. The categories are:

Deficiency Category I (Roadway Sumps): For street grades equal to zero, deficiencies typically correlate to the volume of runoff ponded at the particular vicinity, for the selected design storm event.

Deficiency Category II (Arterial Streets): For any street with maximum allowable design flood depth less than or equal to the street top-of-curb. A typical case is when is required to maintain one or more



Notes:

Protection criteria shown are District typical minimum requirements. Special conditions, or other authorities may require stricter controls; i.e., for reasons of traffic or pedestrian safety, maintenance problems behind curbs, etc., lower maximum depths of flow in streets may be required.

(Reference: Riverside County Flood Control And Water Conservation District, Hydrology Manual, 1978.)

FIGURE 1. TYPICAL DEFICIENCY CATEGORY III

lanes of traffic flood-free during a design storm event. Generally, such a criterion applies to major or arterial streets.

Deficiency Category III (Residential Streets): For any street with a maximum allowable design flow depth greater than or equal to top-of-curb, for the selected design storm event. Generally, residential streets fit into this category (see Figure 1).

DEFINITION OF FLOOD DAMAGE POTENTIAL

A set of flood damage potential curves (see Figure 2) are needed for each deficiency category. The flood damage potential curves define a street flow depth versus flood damage potential relationship, for various land use designations. Generally, flood damage of habitable structures can be estimated to occur at a specific depth of flow above

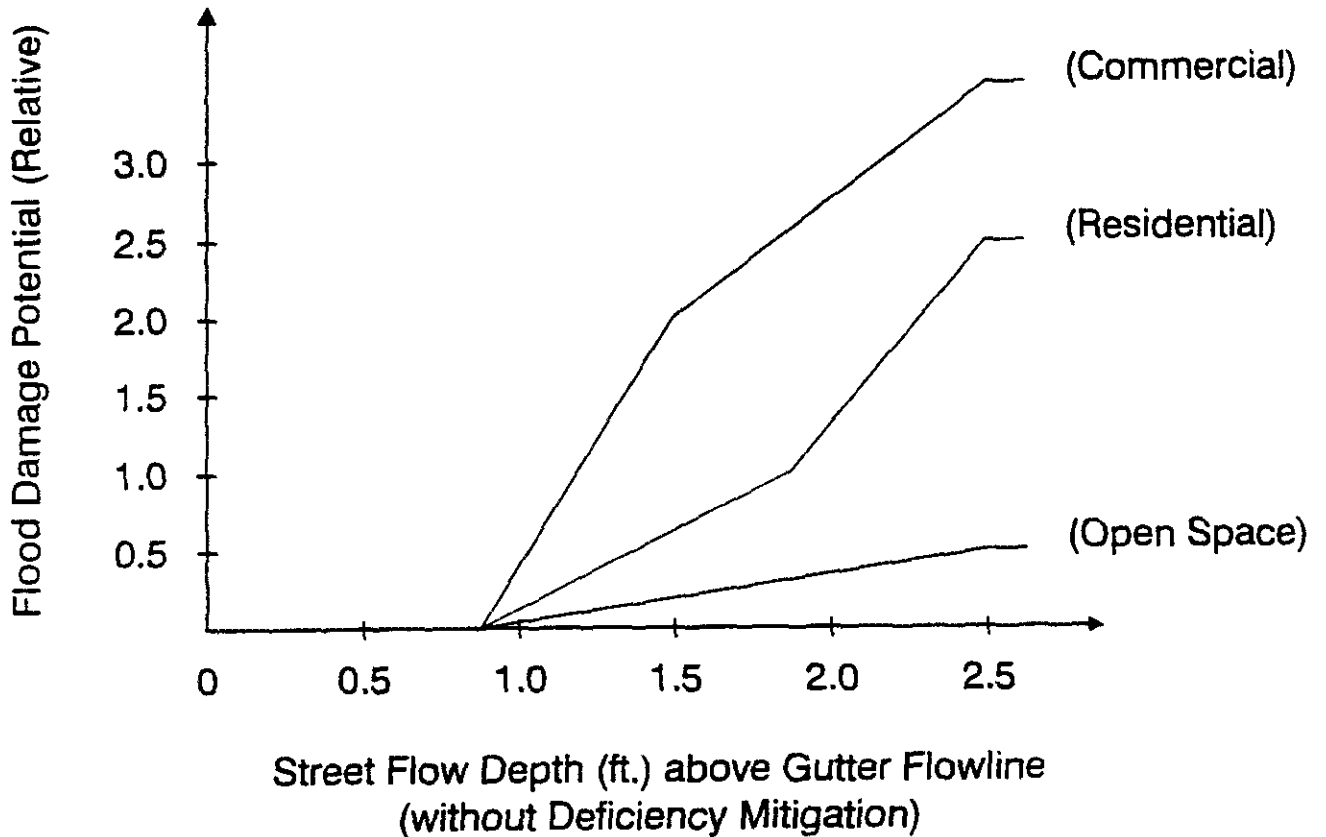


FIGURE 2. FLOOD DAMAGE VS. STREET FLOW DEPTH

street top-of-curb (such as a one-foot depth above top-of-curb). At this depth, it is assumed that flood flows are damaging property, and potential damage costs can be computed. For greater depths, higher potential damage values may be assigned. For lesser flow depths, where property damage might not occur, a "penalty" may be assigned that generalizes "damage" due to traffic obstruction, risks to emergency services, among other factors. For example, assuming a ten-percent damage potential, for flow depths 0.5 foot above top-of-curb, may be appropriate. As shown in Figure 2, a continuous damage potential versus flood depth relationship is defined. Although potential damage costs may be computed, they are not necessary in the CBI approach as a subsequent normalization of CBI values is used for prioritization purposes. Consequently, the key to the CBI analysis is a relative flood damage potential definition, with respect to both flood depth in the street and land

use designation. The ranking of master plan system elements with respect to CBI values is analogous to the more standardized cost-to-benefit ratio approach such as is used by the U.S. Army Corps of Engineers (Sheaffer et al., 1982).

#### CBI MODEL INTERFACE WITH OTHER COMPUTER PROGRAMS

The CBI model (see Figure 3) was written to interface with the Advanced Engineering Software (AES) RATCAD/G hydrology model (Hromadka, 1987a; Hromadka et al., 1987) and the Boy Facility Management System (BFMS) database application (Boyle, 1994). The RATCAD program provides the peak flow rates for each coupled street/storm drain element (i.e., link) within the catchment master plan. The BFMS utilizes the RATCAD peak flow rates to identify the deficient reaches within the entire drainage system and provide

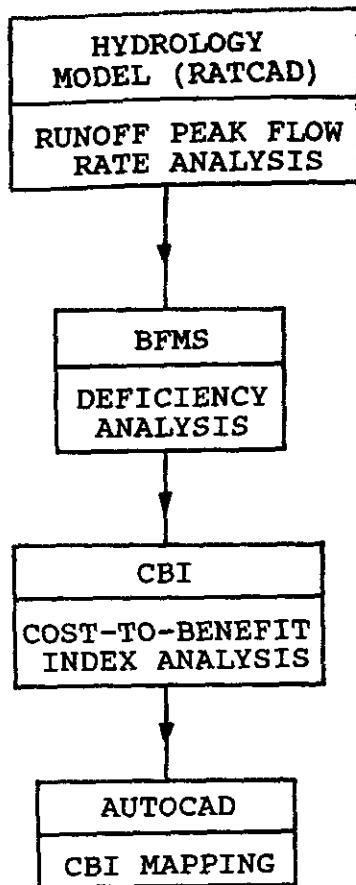


FIGURE 3. CBI MODEL INTERFACES WITH OTHER PROGRAMS

improvement options based upon the Agency's standards (for example see the County of Los Angeles Hydrology Manual, 1992). Next, a data base file is created by the BFMS for use with the CBI analysis. After determining the cost-to-benefit index for each element in the entire master plan of drainage, a graphics data base file is created for use in preparing CBI mapping.

#### COST-TO-BENEFIT INDEX (CBI) PROCEDURE

A flow chart of the cost-to-benefit index (CBI) analysis procedure is depicted in Figure 4. Descriptions of the specific procedures shown in Figure 4 are given below.

##### Determine Element Deficiency Category

The element deficiency category under study can be determined by using

the master plan system element's street cross-section information (contained in the data base) and the element's deficiency category definitions as described previously.

##### Determine Existing Condition Street Flow Depth

Manning's equation for normal depth flow is used to determine the existing condition (i.e., no new drainage improvements) street flow depth, for each system element, by using the peak flow rate, existing storm drain capacity, and street cross-section information. The street flow homographs from the Los Angeles County Flood Control District Design Manual (Hydraulic) can be used to estimate the normal street flow depth. This flow depth corresponds to the condition where storm drain improvements have not yet been made to remove deficiencies, for the selected design storm event.

##### Determine Flood Damage Potential

After determining the existing condition street flow depth, the flood damage potential is determined from the flood damage potential curves, based upon the proper street deficiency category and the adjacent land use. If the system element under study contains mixed land uses, the flood damage potential for each land use is calculated, and an area-averaged value is used to represent a composite flood damage potential, for the selected design storm event.

##### Determine Improvement Costs to Remove Deficiencies

Improvement costs, for each deficient street/storm drain reach, is provided by the master plan of drainage results. These costs reflect the cost to remove deficiencies, consistent with agency standards, for the selected design storm event.

##### Calculate the Cost-to-Benefit Index (CBI) Value

The cost-to-benefit index is calculated



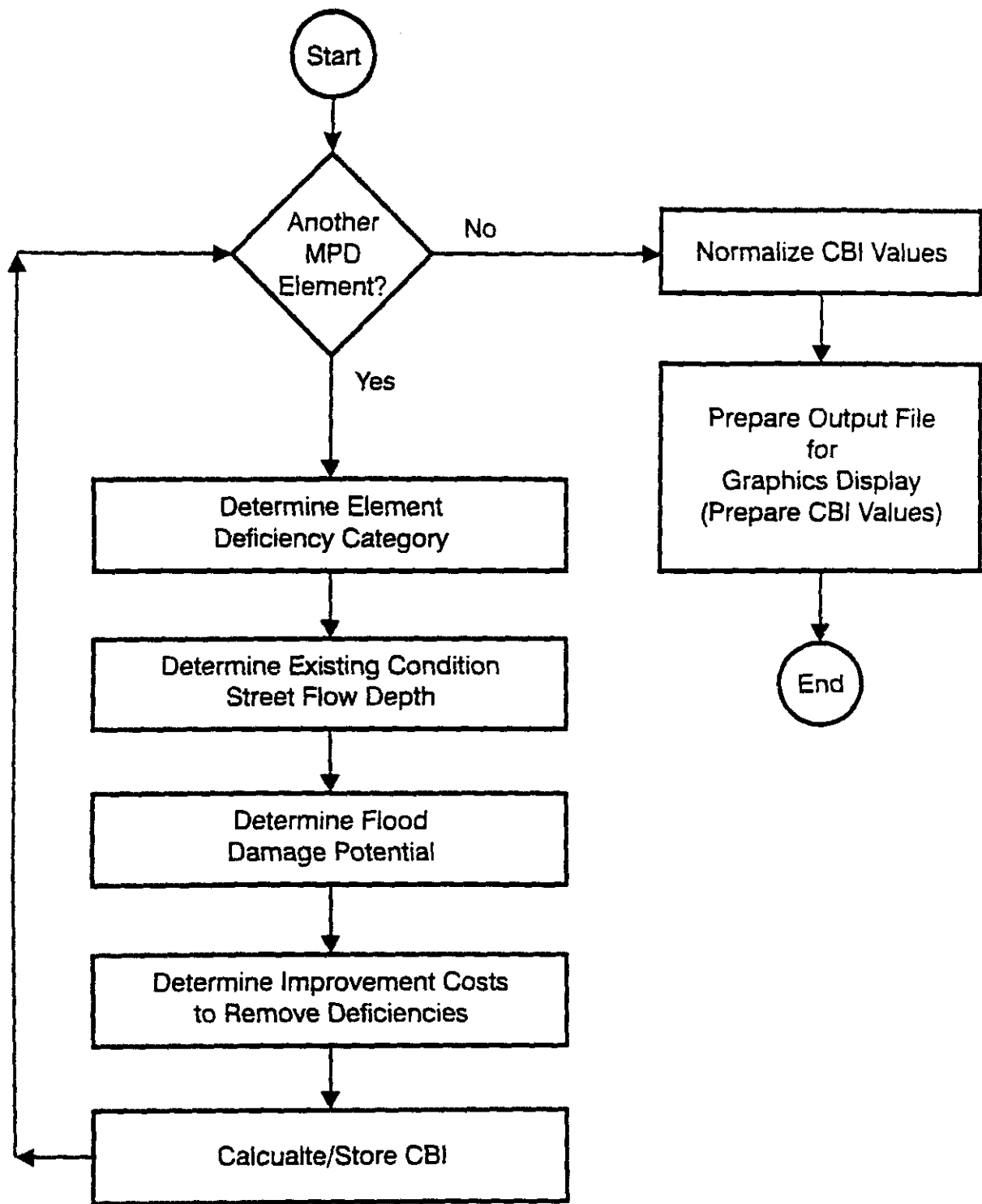


FIGURE 4. FLOW CHART OF CBI ANALYSIS PROCEDURE

as follows:

$$\text{CBI (cost-to-benefit index)} = \frac{\text{Flood Damage Potential}}{\text{Improvement Costs}} \quad (1)$$

Store CBI Values

The CBI value computed by Equation (1) for each street/storm drain reach is then stored in the computer data base with respect to its deficiency category.

### Normalize CBI Values

After completion of the CBI analysis for the entire master plan of drainage, statistical calculations of mean value and standard deviation, for each of the three different deficiency categories, are prepared. By dividing the entire CBI range of values by the maximum CBI value (based upon the deficiency category), normalized CBI values are computed with a range of zero to one. These normalized values are written to another data file for subsequent graphics display purposes. Note that a CBI value of zero corresponds to a zero deficiency pursuant to Agency standards and the selected designed storm event. A CBI value of 1. corresponds to the maximum value of the CBI per Equation (1).

### CBI GRAPHICS DISPLAY

A graphical representation of the CBI values can then be prepared by plotting graphics symbols onto the storm drain system maps. The composite CBI map will have three different symbols to represent each deficiency category:

Deficiency Category I: triangle  
(sumps)

Deficiency Category II: hexagon  
(local streets)

Deficiency Category III: circle  
(arterial streets)

The standard unit plot (e.g., see map legend) for each symbol represents the mean CBI value, for each respective deficiency category. From the map, the larger the symbol, the greater the CBI value, proportional to the symbol diameter. In other words, the larger the symbol, the higher the ranking of the prioritization within the associated deficiency class.

### APPLICATION

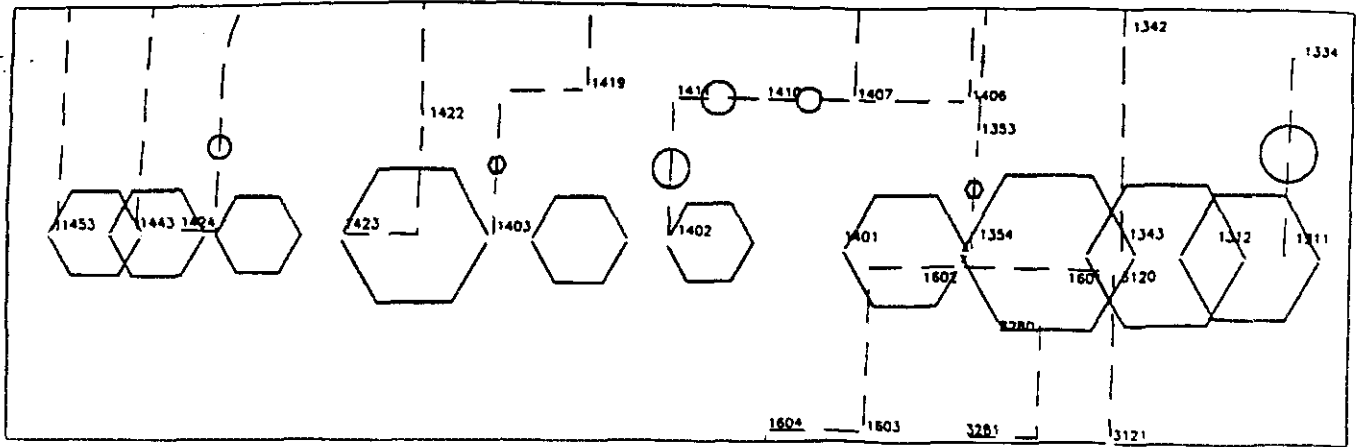
The City of Santa Ana encompasses approximately 29 square miles and is

located in Orange County, California. The CBI analysis was applied to the City's latest master plan of drainage system to provide prioritization for the recommended improvements. A graphical map that displays the CBI analysis results has been compiled. Figure 5 depicts the legend used to represent different deficiency categories. The diameter of each symbol represents the mean CBI value for each deficiency category. In this application, the mean CBI values are 0.22, 0.29, and 0.26 for Deficiency Category I (Roadway Sumps), Deficiency Category II (Arterial Streets), and Deficiency Category III (Residential Streets), respectively.

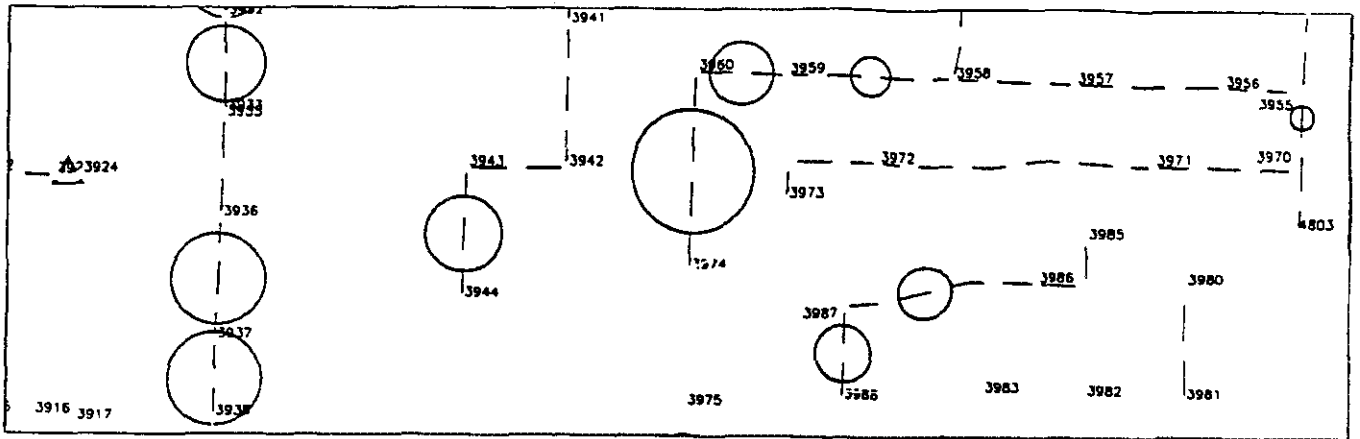
Part of the City's CBI graphical display is shown in Figures 5. Systems A, B and C, which are also depicted on Figure 5, illustrate a portion of all the City's CBI graphical display for each deficiency category. These systems are examples of how CBI symbols are used to prioritize clusters of deficiencies. Prioritization for the City's MPD system is then determined by ranking the clusters from largest to smallest for each deficiency category. Prioritization for the City of Santa Ana master plan of drainage system (Boyle Engineering Corporation, 1994) can be determined by ranking from the largest to the smallest cluster size of symbols for each deficiency category.

The City identified the need to establish a prioritized list of the top 50 projects for implementation. Based upon the Cost-Benefit Index values and engineering evaluation procedure (described below), the top 50 projects were identified.

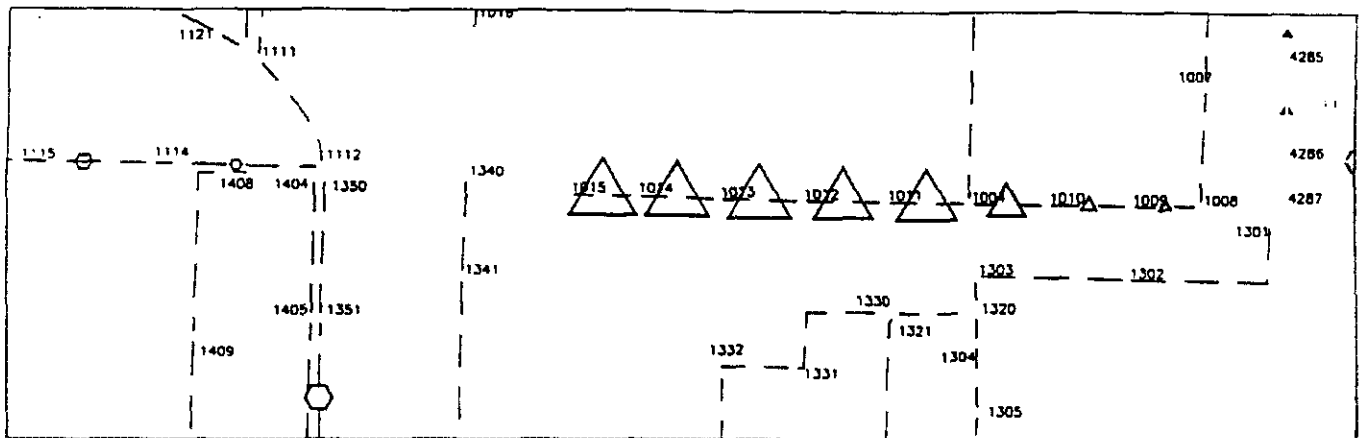
A descending data base sort of the CBI values for all deficient links within the system was prepared. Based upon this listing, the top 50 projects were conceptualized by identifying sites with the highest CBI value, along with all deficient downstream reaches (regardless of index value) which would necessarily require relief/upgrade before the localized improvement would be effective.



System A



System B



System C

### LEGEND

- △ Sump Element (0.22)
- Arterial Street (0.29)
- ⬡ Local Street (0.26)

FIGURE 5. CBI INDEX, LEGEND AND GRAPHICAL DISPLAY

Immediately contiguous upstream deficient reaches were also evaluated for relative CBI values as well as logical extensions within same streets (to minimize future multiple neighborhood construction impacts) and were often included in the conceptualized projects. The data base was continually and systematically updated to identify links to be improved until 50 separate projects were developed.

## CONCLUSIONS

The Cost-to-Benefit Index (CBI) method is a graphical means to communicate important information regarding master planning prioritization of flood control system elements targeted for improvement. Using the CBI approach, decisions can be made regarding which system reach or system elements may be ranked as having the highest priority in scheduling construction. Additionally, a CBI map aids in communicating to the public the relative importance of any particular element with respect to the overall master plan.

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